



DEC 2 2 2001

The Honorable Joanne M. S. Brown
Legislative Secretary
I Mina'Bente Sais na Liheslaturan Guåhan
Twenty-Sixth Guam Legislature
Suite 200
130 Aspinal Street
Hagåtña, Guam 96910

Dear Legislative Secretary Brown:

Enclosed please find Substitute Bill No. 160 (COR) "AN ACT TO AMEND § 22958 OF TITLE 5 OF THE GUAM CODE ANNOTATED, AND 'EXHIBIT B' ADDED IN P.L. NO. 24-111, RELATIVE TO SUPPORTING OUR VISITOR INDUSTRY BY REVITALIZING SOUTHERN TUMON BAY" which was I have signed into law as Public Law No. 26-65.

The passage of this legislation was urged by the Guam Hotel and Restaurant Association, as well as the bond underwriters of the 1997 TAF Bonds. This legislation provides flexibility to use bond funds for the various improvement projects that need to be done at this time in the Tumon area and that are affecting our visitor industry.

Very truly yours,

Carl T. C. Gutierrez I Maga Lahen Guahan Governor of Guam

Attachments: original bill for vetoed legislation or

copy of bill for signed or overridden legislation and legislation enacted without signature

cc: The Honorable Antonio R. Unpingco Speaker

0617

# MINA'BENTE SAIS NA LIHESLATURAN GUÅHAN 2001 (FIRST) Regular Session

# CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUÅHAN

This is to certify that Substitute Bill No. 160 (COR) "AN ACT TO AMEND § 22958 OF TITLE 5 OF THE GUAM CODE ANNOTATED, AND 'EXHIBIT B' ADDED IN P.L. NO. 24-111, RELATIVE TO SUPPORTING OUR VISITOR INDUSTRY BY REVITALIZING SOUTHERN TUMON BAY," was on the 7<sup>th</sup> day of December, 2001, duly and regularly passed.

ANTONIO R. UNPINGCO Speaker Attested > **TOANNE M.S. BROWN** Senator and Legislative Secretary This Act was received by I Maga'lahen Guåhan this /2 2 day of Jacks at <u>4: 47</u> o'clock <u>f</u>.M. Maga'lahi's Office APPROVED: CARL T. C. GUTIERREZ I Maga'lahen Guåhan Date: /2 . 22 - 0/ Public Law No. <u>26 - 65</u>

# MINA'BENTE SAIS NA LIHESLATURAN GUÅHAN 2001 (FIRST) Regular Session

#### Bill No. 160 (COR)

As substituted by the Committee on Tourism, Transportation and Economic Development and amended on the Floor.

Introduced by:

1

F. P. Camacho

T. C. Ada

A. R. Unpingco

Mark Forbes

J. F. Ada

F. B. Aguon, Jr.

J. M.S. Brown

E. B. Calvo

M. C. Charfauros

L. F. Kasperbauer

L. A. Leon Guerrero

K. S. Moylan

V. C. Pangelinan

A. L.G. Santos

J. T. Won Pat

AN ACT TO AMEND § 22958 OF TITLE 5 OF THE GUAM CODE ANNOTATED, AND "EXHIBIT B" ADDED IN P.L. NO. 24-111, RELATIVE TO SUPPORTING OUR VISITOR INDUSTRY BY REVITALIZING SOUTHERN TUMON BAY.

#### BE IT ENACTED BY THE PEOPLE OF GUAM:

- 2 Section 1. Legislative Findings and Intent. I Liheslaturan Guåhan
- 3 finds that Tumon Bay remains the heart of Guam's tourism industry, which is
- 4 the backbone of Guam's economy. The Tumon Redevelopment Project,

funded by Fifty-two Million Nine Hundred Thousand Dollars (\$52,900,000) in bonds, was intended to revitalize the Bay by upgrading utilities, adding

3 important safety features, such as sidewalks and streetlights, and beautifying

4 the area through extensive landscaping. While the first phase of the project

was completed, the southern end of Tumon Bay is still awaiting much-needed

6 utility upgrades and capital improvements.

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Public Law Number 23-137 authorized the issuance of Fifty-two Million 7 Nine Hundred Thousand Dollars (\$52,900,000) in bonds for the improvements 8 to the Tumon area. This law was amended by Public Law Number 24-111, 9 and again by Public Law Number 24-290. At this time I Liheslaturan Guåhan 10 finds that further amendments are necessary to ensure that the Tumon 11 Redevelopment's Phase II is completed. Without these amendments, some 12 13 portions of the Phase II projects may be under-funded, compromising the intent of the original law by providing improvements to only half of the 14 15 tourism center.

I Liheslaturan Guåhan therefore intends to provide flexibility to allow money to be transferred between some projects, and to amend the project listing to include other important needs, such as the shift of a sewage force main that currently lies beneath a privately owned building.

**Section 2.** Section 22958 of Article 10, Chapter 22, Division 2 of Title 5 of the Guam Code Annotated is hereby *amended* to read as follows:

## "Section 22958. Infrastructure Improvement Projects.

The proceeds of the new money bonds issued under this Article are hereby appropriated for the purposes of implementing the

1	infrastructure improvement projects contained in the attachment
2	marked 'Exhibit B' and made part of this Act. The breakdown of
3	funding amounts for each project listed in 'Exhibit B' may be adjusted
4	to meet the goals of the overall project, as long as the conditions listed in
5	Item 16 are met."
6	Section 3. Item 1 of "Exhibit B," attachment to § 22958 of Article 10,
7	Chapter 22, Division 2 of Title 5 of the Guam Code Annotated, is hereby
8	amended to read as follows:
9	"1. For the relocation of force main sewage or distribution and
10	transmission water lines that are encroaching on private property along
11	Happy Landing Road. \$1,100,000."
12	Section 4. Item 7 of "Exhibit B," attachment to § 22958 of Article 10,
13	Chapter 22, Division 2 of Title 5 of the Guam Code Annotated, is hereby
14	amended to read as follows:
15	"7. For drilling and construction and a study to evaluate the
16	northern water system. \$5,800,000."
17	Section 5. Item 12 of "Exhibit B," attachment to § 22958 of Article 10,
18	Chapter 22, Division 2 of Title 5 of the Guam Code Annotated, is hereby
19	amended to read as follows:
20	"12. Allowances for roadway repairs & restoration resurfacing of
21	San Vitores Blvd. off-site infrastructure work directly related to the
22	Tumon area infrastructure. \$5,000,000."

1	<b>Section 6.</b> Item 14 is hereby <i>added</i> to "Exhibit B," attachment to § 22958
2	of Article 10, Chapter 22, Division 2 of Title 5 of the Guam Code Annotated to
3	read as follows:
4	"14. Funds to cover shortfalls in Items (1) through (13)
5	(\$4,000,000). Any sum that is surplus from any of the projects, and any
6	additional funds generated from the interest of this funding source,
7	shall also be used to cover shortfalls in Items (1) through (13)."
8	Section 7. A new item 15 is hereby added to "Exhibit B" attachment to
9	§ 22958 of Article 10, Chapter 22 of Title 5 Guam Code Annotated.
10	"15. Study by the University of Guam's Water and
11	Environmental Research Institute on the environmental effects of changes to
12	Southern Tumon Bay's drainage system. Construction on Phase II shall begin
13	upon DPW's receipt of the Study's preliminary report, or February 28, 2002,
14	whichever is sooner. \$300,000."
15	Section 8. Item 16 is hereby added to "Exhibit B," attachment to § 22958
16	of Article 10, Chapter 22, Division 2 of Title 5 of the Guam Code Annotated to
17	read as follows:
18	"16. To the extent that any of the bond proceeds are not required
19	for the projects listed in Items (1) through (13) of Exhibit B, the
20	Department of Public Works may transfer funds between projects, even
21	if projects are not complete, as long as the following conditions are met:
22	a. in the case of funds allocated for Guam Waterworks
23	Authority infrastructure projects, the department receives
24	concurrence from the Guam Waterworks Authority within sixty

include the timely citation of Tumon Redevelopment Project contractors and engineers for any negligence and the recovery of any and all monetary damages due the government of Guam under the contracts or otherwise, as well as ensuring the compliance with the standards set forth for contractors and engineers in Chapter 70 of Title 21 of the Guam Code Annotated and Chapter 32 of Title 22 of the Guam Code Annotated, respectively."

**Section 11. Severability**. *If* any provision of this Law or its application to any person or circumstance is found to be invalid or contrary to law, such invalidity shall not affect other provisions or applications of this Law which can be given effect without the invalid provisions or application, and to this end the provisions of this Law are severable.

Exhibit B

ATTACHMENT 658

#### Sheet 1

## Exhibit B Projects

	<u>Project</u>	•	Amoun:
	Tumon Fafai. Reversion Project		
1	For the acquisition and construction of the Gun Beach-Fafai Wastewater System	\$	5,400,000
2	For the design and construction of the Timon Pump Station and Forcemain	\$	3,600,000
3	For the refurbishment of the Northern District Sewage Treatment Plant	\$	1,800,000
4	For the refurbishment of the Agana Sewage Treatment Plant	\$	2,000,000
	Oka Point Collector System Project		
5	For the design and construction of the Oka Point collector lines	\$	2,000,000

ATTACHMENT 659

#### **Tumon Water Lines**

6	For design and construction of waterlines	\$ 4,200,000
	Tumon Water Sources	
7	For drilling and construction	\$ 5,800,000
	Tumon Bay Beautification	
8	Streets & Sidewalks for medians, crosswalks & intersections, beach access, sidewalks & curbs, Street furniture for benches, trash containers, signage, shelters, street lights & traffic lighting, enhancements for Gov. Flores and Matapang Beach Parks.	\$ 7,200,000
9	Landscaping for medians, road edge strips, & entry points from San Vitores Blvd. to beach access.	\$ 3,900,000
10	Services undergrounding for ocean side power lines & cables, clutter, removal of guy wires, & signage consolidations	\$ 4,500,000
11	Design & management fees for design development, construction documentation, permitting, & construction management	\$ 1,600,000

ATTACHMENT 660

12	Allowances for roadway repairs & restoration resurfacing of San Vitores Blvd. off-site infrastructure work & related work.	\$ 5,000,000
13	Construction of the San Vitores Substation & transmission lines by the Guam Power Authority in the Timon Bay area Total	\$ 5,900,000
	Total	\$ 52, 900, 000

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# I MINA' BENTE SAIS NA LIHESLATURAN GUAHAN

2001 (FIRST) Regular Session

Date: 12/7/01

#### **VOTING SHEET**

5Bill No. 160 (25)					
Resolution No.	pe 65				
Question:					
NAME	YEAS	NAYS	NOT VOTING/ ABSTAINED	OUT DURING ROLL CALL	ABSENT
ADA, Joseph F.	7			_	
ADA, Thomas C.	V				
AGUON, Frank B., Jr.					-
BROWN, Joanne M. S.	V				
CALVO, Eddie B.	<b>/</b>				
CAMACHO, Felix P.	~				
CHARFAUROS, Mark C.	V				
FORBES, Mark	V				
KASPERBAUER, Lawrence F.					
LEON GUERRERO, Lourdes A.					
MOYLAN, Kaleo S.	V				
PANGELINAN, Vicente C.					
SANTOS, Angel L.G.	V				
UNPINGCO, Antonio R.	V				
WON PAT, Judith T.					
TOTAL	14	_0_	0	0	
CERTIFIED TRUE AND CORRECT:			4	4	
Clerk of the Legislature			É	3 Passes = No A = Excused A	

Phones 1.671 472-3544 / 45 / 46 Fax 1.671 472-3561





November 2, 2001

The Honorable Antonio R. Unpingco Speaker I Mina' Bente Sais Na Liheslaturan Guahan 155 Hessler Street Hagatna, Guam 96910

Dear Mr. Speaker:

Felix P. Camacho

The Committee on Tourism, Transportation and Economic Development, to which was referred **Bill No. 160 (COR)**, "An Act to *Amend* §22958 of Article 10, Chapter 22 of Title 5 of the Guam Code Annotated, and "Exhibit B" Added in P.L. 24-111, relative to supporting our visitor industry by revitalizing southern Tumon Bay," does hereby report back with the recommendation **TO DO PASS** Bill 160 as substituted by the committee.

The Committe	e votes are as follows:
8	_ To Pass
	Not To Pass
	To The Inactive File
	Abstained
	Off-Island
	Not Available
A copy of the information an	e Committee Report and all pertinent documents are attached for your ad file.
Sincerely,	
Vana	h

Committee on Tourism, Transportation & Economic Development

## **VOTING SHEET**

# BILL 160 (COR)

"AN ACT TO AMEND §22958 OF ARTICLE 10, CHAPTER 22 OF TITLE 5 OF THE GUAM CODE ANNOTATED, AND "EXHIBIT B" ADDED IN P.L. 24-111, RELATIVE TO SUPPORTING OUR VISITOR INDUSTRY BY REVITALIZING SOUTHERN TUMON BAY"

RECOMMENDATION TO						
COMMITTEE MEMBERS	SIGNATURE	TO PASS	NOT TO PASS	TO REPORT OUT ONLY	ABSTAIN	INACTIVE FILE
Senator Felix Camacho	Jamach					
Senator Kaleo Moylan			/			
Speaker Antonio Unpingco						
Vice Speaker Larry Kasperbauer	1					
Senator Joseph Ada	tradiles	V				
Senator Mark Forbes	MAC	٠				
Senator Eddie Baza Calvo	5	1				
Senator Mark Charfauros						
Senator Ben Pangelinan	-	V				
Senator Tom Ada	696 CB					
Senator Lou Leon Guerrero	and se	V				

#### **COMMITTEE REPORT**

ON

#### Bill No. 160 (COR),

"An Act to Amend §22958 of Article 10, Chapter 22 of Title 5 of the Guam Code Annotated, and "Exhibit B" Added in P.L. 24-111, relative to supporting our visitor industry by revitalizing southern Tumon Bay,"

#### COMMITTEE MEMBERS

Chairman: Felix P. Camacho Vice Chairman: Kaleo Moylan Ex-Officio Member: Antonio R. Unpingco

Larry Kasperbauer
Joseph Ada
Mark Forbes
Eddie Baza Calvo
Mark Charfauros
Ben Pangelinan
Tom Ada
Lou Leon Guerrero

# COMMITTEE REPORT TOURISM, TRANSPORTATION AND ECONOMIC DEVELOPMENT

#### BILL NO. 160 (COR)

"An Act to Amend §22958 of Article 10, Chapter 22 of Title 5 of the Guam Code Annotated, and "Exhibit B" Added in P.L. 24-111, relative to supporting our visitor industry by revitalizing southern Tumon Bay,"

#### I. PUBLIC HEARING

The Committee on Tourism, Transportation and Economic Development held a public hearing on October 3, 2001, to hear testimony on Bill No. 160 (COR), "An Act to Amend \$22958 of Article 10, Chapter 22 of Title 5 of the Guam Code Annotated, and "Exhibit B" Added in P.L. 24-111, relative to supporting our visitor industry by revitalizing southern Tumon Bay."

The hearing was called to order by Senator Felix P. Camacho, Chairman of the Committee on Tourism, Transportation and Economic Development. Members present were Senators Tom Ada and Lou Leon Guerrero, and Senators Frank Aguon and Joanne Brown also attended the hearing.

Joe Gutierrez, Chief Engineer for the Department of Public Works, DPW Engineer Sabino Flores, Guam Waterworks Authority General Manager Bert Johnston and GWA Deputy General Manager Carlos Taitano attended the hearing. John Taitano, representing construction management firm W.B. Flores and Associates, and F.T. Ramirez also testified.

Guam Economic Development Authority Administrator Ed Untalan, David Tydingco of the Guam Hotel and Restaurant Association, Richard B. King of Lehman Brothers, Frank X. Lauterbur of UBS Paine Webber Inc., and Timothy Rattigan of Salomon Smith Burney submitted written testimony. Copies of these statements are attached.

#### H. TESTIMONY

Joe Gutierrez, Chief Engineer for the Department of Public Works, said the department fully supported Bill 160, which gives them enough flexibility to transfer money to much needed projects. He said the legislation was sound and timely, as it removed restrictions to the progress of Phase II development in Tumon. He noted that the second phase has been delayed for quite some time, in part because of provisions that prohibit the shift of

funds from one project to the other. He said he hoped the measure would be swiftly passed and enacted into law.

Mr. F.T. Ramirez said he supported the Phase II project and any effort to beautify Tumon Bay. He said he had been involved in Phase I, as he provided more than 100 trees for the project.

Senator Tom Ada asked if the Legislature should set aside money for some good survey equipment, because the bill appropriates \$1.1 million to correct a survey mistake. Guam Waterworks Authority General Manager Bert Johnston said the mistake occurred because Happy Landing Road is a variable width bull cart trail, but government crews followed one edge of the easement thinking it was fixed. Mr. Johnston said there are six-inch and 12-inch water lines underneath private businesses, as well as a major sewage forcemain that lies under a building. In the case of the new K-Steak House building, the building was redesigned in an attempt to avoid the water and sewer lines, but the government did not realize how far the lines had encroached on private land, he explained.

Mr. Johnston cautioned that the government would have some problems if the water lines broke, but a break in the sewage force main would be a major disaster as there is no alternate route for sewage to leave the Tumon area.

Senator Ada asked if any of the \$5.4 million initially set aside for the Fafai project has been spent or encumbered. Mr. Johnston said Public Works would have to answer the question, but he noted that the Fafai project depended on several phases to create a redundant system in Tumon. Senator Ada asked if this project carried sewage through a more direct route to the Northern District Sewage Treatment Plant. Sabino Flores, of Public Works, confirmed that the \$5.4 million funding was intact.

Senator Ada asked about the status of the other projects, including some completed with alternate funding sources. John Taitano, representing the Phase I construction management firm of W.B. Flores, said the Oka Collector lines were installed using the Tumon funding; however, that system requires the installation of new lines up Ypao Road and behind Brodie Memorial. Mr. Johnston said the only funding for the other phases was a \$14.3 million line of credit that was never realized. Senator Ada asked for the balance, which Mr. Flores reported was about \$1 million.

Senator Felix Camacho cautioned that the biggest problem with this legislation was the committee's inability to get hard numbers and actual figures about the money remaining from the original \$52.9 million bond issue. He said this has been a continual problem over the last 10 months and could pose a major problem on the session floor. He said the situation may be related to the problem-plagued Oracle system, but he expected final numbers so the Legislature can move on the legislation and get Phase II moving. He called on Public Works to work with the Department of Administration to iron out the discrepancies and allow the project to move forward.

Mr. Flores said his office was in the process of cataloging all expenditures for the project, which began back in 1997. He said the process was tedious, but they had been left with

no other alternative to arrive at figures that everyone was comfortable with. He assured the senators that he would be working closely with BBMR to reconcile the numbers, as any new contracts would have to be certified using documents produced with the oracle system. The matter was especially important because of the new law putting standards in place for certifying officers.

Senator Ada said the initial BBMR numbers showed about \$25 million earmarked for waterworks projects, but only about 40 percent of that money was encumbered or spent. He said the money had been sitting doing nothing. Mr. Flores said the only major expenditure by Waterworks was the development of new wells, and some money to repair forcemains and pump stations.

Senator Camacho said there have been many complaints about the effects of Phase I, as new problems seem to have been created. He noted the drainage problems by the Outback building and the Acanta Mall, the sinking pavers and buckling along some sections of road by the Outback building. Mr. Gutierrez said the pavers would probably be removed and used to construct sidewalks in Phase II, with the intersections to use colored, patterned concrete to achieve a similar effect. He said the process would depend on the results of the bid.

Mr. Flores added that the Outback drainage problem is being addressed through a change order, while the buckling seems to be a water line problem.

Senator Joanne Brown questioned the drainage plans for the project, as water is already a significant problem in Tumon. Mr. Gutierrez said the current design calls for runoff to be directed into ponding basins at Ypao, Fujita and Matapang. Senator Brown replied that the problem needs to be addressed, especially with the mess on Marine Drive. She said tourists won't care about colored blocks if the project is contributing to the degradation of the bay. Senator Brown also said she did not want to have to address drainage problems associated with this construction at a later date.

Senator Camacho noted that there is not enough funding for the construction of an ocean outfall, which has not been thoroughly studied as a viable solution to the runoff problems. Mr. Gutierrez said the issue was studied by Barrett, which estimated the project would cost about \$17 million. Senator Brown said she just wanted to know what the environmental impact of the project would be, because all the hoteliers along the bay know that tourism will go no where if we keep polluting the bay. The new project may be aesthetically beautiful but could create more problems, she added.

Mr. Gutierrez said the federal highway administration is looking into studies for the Marine Drive drainage area, and Juan C. Tenorio and Associates were recently chosen to do the environmental work. He asked to meet with senators to update them on that project. Senator Brown said she was concerned that this issue was only being addressed through the back door, adding that no private company would be allowed to operate this way. Senator Brown emphasized that there would be no tourism industry if visitors traveled here to be told 'You can't go in the water.'

Mr. Taitano said EarthTech's study looked at three options to deal with runoff – using the Ypao, Fujita and Matapang ponding basins, moving the runoff to the old coral pit near Hilton, and an ocean outfall. He said the group met with the former Senator Tony Lamorena, the Water and Environmental Research Institute and others to discuss the problem, but a major consideration was the exact source of the problem – sewage, the Harmon sink, the outlets of the lens itself, etc. He noted that a major issue was funding, and the length of time for the completion of some studies. He added that if Phase II were completed, an outfall could be built later, because there would be an existing conveyance to carry runoff to the outfall.

Senator Brown said the issue needs to be addressed now, as some hotels can't even provide adequate drainage for their properties. Mr. Taitano said the drainage infrastructure needs to be maintained, because the infiltration or percolation chambers get full of silt and don't work.

Senator Brown said some hotels only two to three years old can't cope with slight rains, which cause the drains to overflow. She said these issues need to be assessed before projects start; particularly on the government side, the environmental issues aren't addresses. The senator said they shouldn't exacerbate the problem with more construction, when no priority was given to address these issues before.

She added that even without new construction in Tumon, the bay is the endpoint of drainage from other northern areas. Senator Brown continued that she did not want to sit back hear scientists say 'I told you so' years down the road.

Senator Ada said he would like to see the bill include language requiring waterworks to provide reasons for objections to the transfer of funding. He said the government needs to shift money to inject it back into the economy to stimulate economic growth. If GWA objects to a shift in funding, they should step forward with a plan to use that money, providing specific information including a timeline, he added. He said they need to get going on the project.

Senator Camacho agreed with Senator Ada and reflected that the committee had tried to take a balanced approach to get the project started. Phase II could upgrade infrastructure while finding ways to mitigate further damage to the bay, he added.

Senator Brown inquired about the cost of the paving blocks and the necessary repairs. She said not only intersections but some pedestrian areas are in a deplorable state, and she wants to ensure that the same problems do not appear in Phase II. Mr. Flores said the problem was not workmanship, but design. The contractor installed the blocks according to the design, which did not work.

Senator Brown wanted to know where the idea for the blocks originated. Mr. Flores explained that the original concept was a \$25 million beautification plan, and the industry like the look of the pavers. He said the pavers had been an integral part of the concept created by GVB and others. Senator Brown said other jurisdictions have pavers that are hundreds of years old that are still functions. She asked why no one stopped the plan if the pavers were not functional or based on sound engineering.

Mr. Flores said the pavers had been undermined by runoff; in some cases the sidewalks were also affected.

Mr. Taitano pointed out that some portions of the GWA projects depended on other pieces that must be in place for the project function. Senator Brown asked why GWA was not moving forward, for instance with repairs to the sewage treatment plants.

Mr. Johnston replied that the utility waited until EPA provided input; initially, it was assumed that the money could take care of the design and construction of the new outfalls needed. Though GWA waiting until the design for the outfalls was complete, it became clear that the funding wasn't enough to make repairs and build the new outfalls, he said. He added that the utility will move to refurbish parts of the plant now.

Mr. Gutierrez said the Tumon Bond was intended to finance the design. Mr. Johnston added that they are still working with EPA, but EPA has said the treatment plant still needs a comprehensive performance evaluation.

#### III. FINDINGS

The Committee finds that Bill No.160, as substituted by the committee, will allow the Department of Public Works to proceed with Phase II of the Tumon Redevelopment Project. The community will benefit from the project, as the release of more than \$20 million will provide much-needed work for the ailing construction industry and help improve the tourism district to be more attractive for our visitors.

#### IV. RECOMMENDATIONS

The Committee on Tourism. Transportation and Economic Development hereby reports out Bill No.160, as substituted by the committee, with the recommendation *TO DO PASS*.

## MINA'BENTE SAIS NA LIHESLATURAN GUÅHAN 2001 (FIRST) Regular Session

Bill No. 160 (COR)

As substituted by the Committee on Tourism, Transportation and Economic Development

Introduced by:

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F. P. Camacho T.C. Ada

AN ACT TO AMEND §22958 OF ARTICLE 10. CHAPTER 22 OF TITLE 5 OF THE GUAM CODE ANNOTATED, AND "EXHIBIT B" ADDED IN P.L. 24-111, RELATIVE TO SUPPORTING OUR VISITOR INDUSTRY BY REVITALIZING SOUTHERN TUMON BAY.

#### BE IT ENACTED BY THE PEOPLE OF GUAM:

2 Section 1. Legislative Findings and Intent. I Liheslaturan Guåhan finds 3 that Tumon Bay remains the heart of Guam's tourism industry, which is the backbone of the island's economy. The Tumon Redevelopment project, funded 4 5 by \$52.9 million in bonds, was intended to revitalize the bay by upgrading utilities, adding important safety features such as sidewalks and streetlights and 6 7 beautifying the area through extensive landscaping. While the first phase of the project was completed, the southern end of Tumon Bay is still awaiting muchneeded utility upgrades and capital improvements. 10 Public Law 23-137 authorized the issuance of \$52.9 million in bonds for the improvements to the Tumon area; this law was amended by Public Law 24-111

and again by Public Law 24-290. At this time, I Liheslaturan Guåhan finds that

1	further amendments are necessary to ensure that the Tumon Redevelopment's
2	Phase II is completed. Without these amendments, some portions of the Phase II
3	projects may be underfunded, compromising the intent of the original law by
4	providing improvements to only half of the tourism center.
5	I Liheslaturan Guåhan therefore intends to provide flexibility to allow money
6	to be transferred between some projects and to amend the project listing to
7	include other important needs, such as the shift of a sewage force main that
8	currently lies beneath a privately owned building.
9	Section 2. Section 22958 of Article 10, Chapter 22 of Title 5 of the Guam
10	Code Annotated is hereby amended to read as follows:
11	"Section 22958. Infrastructure Improvement Projects. The
12	proceeds of the new money bonds issued under this Article are
13	hereby appropriated for the purposes of implementing the
14	infrastructure improvement projects contained in the attachment
15	marked 'Exhibit B' and made part of this act. The breakdown of
16	funding amounts for each project listed in 'Exhibit B' may be
17	adjusted to meet the goals of the overall project, as long as the
18	conditions listed in Item 16 are met."
19	Section 3. Item 1 of "Exhibit B," attachment to Section 22958 of Article
20	10, Chapter 22 of Title 5 of the Guam Code Annotated, is hereby amended to read
21	as follows:
<sup>22</sup> 7	"1. For the acquisition and construction of the Gun Beach Fafai
<b>y</b> 23	Wastewater System \$5,400,000.

1. For the relocation of force main sewage and distribution for]

transmission water lines that are encroaching on private property

along Happy Landing Road. \$1,100,000"

26

1	Section 4. Item 7 of "Exhibit B," attachment to Section 22958 of Article
2	10, Chapter 22 of Title 5 of the Guam Code Annotated, is hereby amended to read
3	as follows:
4	"7. For drilling and construction and a study to evaluate the northern
5	water system. \$5,800,000"
6	Section 5. Item 12 of "Exhibit B," attachment to Section 22958 of Article
7	10, Chapter 22 of Title 5 of the Guam Code Annotated is hereby amended to reach
8	as follows:
9	"12. Allowances for roadway repairs & restoration resurfacing of San
0	Vitores Blvd. off-site infrastructure work directly related to the Tumon area
[1	infrastructure. \$5,000,000
12	
13	Based on Guam's Comprehensive Storm Drainage Study, three (3) possible
14	alternatives were outlined as recommendations to resolve Tumon's storm
15	drainage problems. The recommendation of an ocean outfall, through
16	Horizontal Drilling, although highest in cost, provides for a long term
17	resolution to the flooding problems on San Vitores Road and should be
18	included in the Project's overall budget. Construction of the outfall should
19	be included in the Phase I effort of the project to address the area's storm
20	drain problems at the earliest possible time.
21	
22	Any sum that is surplus from any of the projects and additional funds
23	generated from the interest of this funding source will be incorporated into
24	the funds required to complete the outfall project."
25	Section 6. A new Item 14 is hereby added to "Exhibit B," attachment to

Section 22958 of Article 10, Chapter 22 of Title 5 of the Guam Code Annotated:

1	"14. Funds to cover shortfalls in Items (1) through (13) \$4,000,000
2	Any sum that is surplus from any of the projects, and any additional
3	funds generated from the interest of this funding source, shall also be
1 de 1 de 1	used to cover shortfalls in items (1) through (13)."
5	Section 7. A new Item 15 is hereby added to "Exhibit B," attachment to
6	Section 22958 of Article 10, Chapter 22 of Title 5 of the Guam Code Annotated:
7	"15. Feasibility study for the construction of an ocean outfall
8	through horizontal drilling. \$300,000"
9	Section 8. A new Item 16 is hereby added to "Exhibit B," attachment to
10	Section 22958 of Article 10, Chapter 22 of Title 5 of the Guam Code Annotated:
11	"16. To the extent that any of the bond proceeds are not required for the
12	projects listed in Items (1) through (13) of Exhibit B, the Department of
13	Public Works may transfer funds between projects, even if projects are not
14	complete, as long as the following conditions are met:
v 15	a. In the case of funds allocated for Guam Waterworks Authority
7 16	infrastructure projects, the department receives concurrence from
17	the Guam Waterworks Authority for any water or sewer projects; .
18	and
19	b. Utility upgrades, including creation of underground power
20	systems and improvements to drainage, water and sewage
21	systems, are to be given priority at all times over beautification
22	projects; and
23	c. The department notifies I Liheslaturan Guåhan of the proposed
24	transfers prior to any actual transfer of funds. Such transfers are
25	considered approved unless a formal objection to the transfer is

1 1/2 FA 4 made by the Speaker within ten (10) working days of the notification."

Section 8. Severability. If any provision of this Law or its application to any person or circumstance is found to be invalid or contrary to law, such invalidity shall not affect other provisions or applications of this Law which can be given effect without the invalid provisions or application, and to this end the provisions of this Law are severable.

# ATURAN CUPHAN IN THE CATNA, CUP

# MIN' BENTE SAIS NA LIPESLATURAN GUÅHAN

Kumitehan Areklamento, Hinanao Gubetnamenton Hinirat, Rifotma yan Rinueba, yan Asunton Fidirat, Taotao Hiyong yan Hinirat

> Senadot Mark Forbes, Gebilu Kabisiyon Mayurat

21 SEP ZUI

#### **MEMORANDUM**

TO:

Chairman

Committee on Tourism, Transportation and Economic Development

FROM:

Chairman

Committee on Rules, General Governmental Operations, Reorganization and

Reform, and Federal, Foreign and General Affairs

SUBJECT:

Principal Referral – Bill No. 160 COR

The above bill is referred to your Committee as the Principal Committee, in accordance with Section 6.04.05.01. of the Standing Rules. Your Committee is the Committee authorized to perform the public hearing on this bill and to amend or substitute the bill, as well as report the bill out to the Body. It is recommended that you schedule a public hearing at your earliest convenience.

Thank you for your attention to this matter.

MARK FORBES

Attachment

AUG 23 2001

# MINA'BENTE SAIS NA LIHESLATURAN GUÅHAN 2001 (FIRST) Regular Session

Bill No. 160 (COR)

Introduced by:

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F. P. Camacho J. T.C. Ada 3

AN ACT TO AMEND §22958 OF ARTICLE 10, CHAPTER 22 OF TITLE 5 OF THE GUAM CODE ANNOTATED, AND "EXHIBIT B" ADDED IN P.L. 24-111, RELATIVE TO SUPPORTING OUR VISITOR INDUSTRY BY REVITALIZING SOUTHERN TUMON BAY.

#### BE IT ENACTED BY THE PEOPLE OF GUAM:

2 Section 1. Legislative Findings and Intent. I Liheslaturan Guåhan finds 3 that Tumon Bay remains the heart of Guam's tourism industry, which is the backbone of the island economy. The Tumon Redevelopment project, funded by 4 5 \$52.9 million in bonds, was intended to revitalize the bay by upgrading utilities. 6 adding important safety features such as sidewalks and streetlights and beautifying the area through extensive landscaping. While the first phase of the 7 8 project was completed, the southern end of Tumon Bay is still awaiting much-9 needed utility upgrades and capital improvements. 10

Public Law 23-137 authorized the issuance of \$52.9 million in bonds for the improvements to the Tumon area; this law was amended by Public Law 24-111 and again by Public Law 24-290. At this time, *I Liheslaturan Guåhan* finds that

further amendments are necessary to ensure that the Tumon Redevelopment's 1 Phase II is completed. Without these amendments, some portions of the Phase II 2

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- projects may be underfunded, compromising the intent of the original law by 3
- providing improvements to only half of the tourism center. 4

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I Liheslaturan Guåhan therefore intends to provide flexibility to allow money to be transferred between some projects and to amend the project listing to include other important needs, such as the shift of a sewage force main that currently lies beneath a privately owned building.

Section 2. Section 22958 of Article 10, Chapter 22 of Title 5 of the Guam 9 Code Annotated is hereby *amended* to read as follows:

> "Section 22958. Infrastructure Improvement Projects. The proceeds of the new money bonds issued under this Article are hereby appropriated for the purposes of implementing the infrastructure improvement projects contained in the attachment marked 'Exhibit B' and made part of this act. The breakdown of funding amounts for each project listed in 'Exhibit B' may be adjusted to meet the goals of the overall project, as long as the conditions listed in Item 15 are met."

Section 3. Item 1 of "Exhibit B." attachment to Section 22958 of Article 10, Chapter 22 of Title 5 of the Guam Code Annotated, is hereby amended to read as follows:

- "1. For the acquisition and construction of the Gun Beach Fafai Wastewater System \$5,400,000.
- 1. For the relocation of a sewage force main that runs under the private building at the intersection of Happy Landing Road and San Vitores. \$1,100,000"

Section 4. Item 12 of "Exhibit B," attachment to Section 22958 of Article 1. 10, Chapter 22 of Title 5 of the Guam Code Annotated is hereby amended to read 2 as follows: 3 "12. Allowances for roadway repairs & restoration resurfacing of San 4 Vitores Blvd. off-site infrastructure work & related work. \$5,000,000 5 6 Based on Guam's Comprehensive Storm Drainage Study, three (3) possible 7 8 alternatives were outlined as recommendations to resolve Tumon's storm drainage problems. The recommendation of an ocean outfall, through 9 Horizontal Drilling, although highest in-cost, provides for a-long-term 10 resolution to the flooding problems on San Vitores Road and should be 11 included in the Project's overall budget. Construction of the outfall should 12 be included in the Phase I effort of the project to address the area's storm 13 drain problems at the earliest possible time. 14 15 Any sum that is surplus from any of the projects and additional funds 16 17 generated from the interest of this funding source will be incorporated 18 into the funds required to complete the outfall project." 19 Section 5. A new Item 14 is hereby added to "Exhibit B," attachment to 20 Section 22958 of Article 10, Chapter 22 of Title 5 of the Guam Code Annotated: 21 "14. Funds to cover shortfalls in Items (1) through (13) \$4,300,000 22 Any sum that is surplus from any of the projects, and any 23 additional funds generated from the interest of this funding 24 source, shall also be used to cover shortfalls in items (1) through 25 (13)."

1	Section 6. A new Item 15 is hereby added to "Exhibit B," attachment to
2	Section 22958 of Article 10, Chapter 22 of Title 5 of the Guam Code
3	Annotated:
4	"15. To the extent that any of the bond proceeds are not required for the
5	projects listed in Items (1) through (13) of Exhibit B, the Department of
6	Public Works may transfer funds between projects, even if projects are not
7	complete, as long as the following conditions are met:
8	a. The department receives concurrence from the Guam Waterworks
9	Authority for any water-related projects;
10	b. Utility upgrades, including creation of underground power
11	systems and improvements to drainage, water and sewage
12	systems, are to be given priority at all times over beautification
13	projects; and
14	c. The department notifies I Liheslaturan Guåhan of the proposed
15	transfers prior to any actual transfer of funds. Such transfers are
16	considered approved unless a formal objection to the transfer is
17	made by the Speaker within ten (10) working days of the
18	notification."
19	Section 7. Severability. If any provision of this Law or its application
20	to any person or circumstance is found to be invalid or contrary to law, such
21	invalidity shall <i>not</i> affect other provisions or applications of this Law which can

be given effect without the invalid provisions or application, and to this end the

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provisions of this Law are severable.



# Public Hearing 10 a.m. Wednesday, October 3, 2001

#### **AGENDA**

- I. Call to Order
- II. Announcement and Introduction of Members
- III. Confirmation Hearings:
  - Martin Gerber to the Guam International Airport Authority's Board of Directors
  - Confirmation of Paul H. Cepeda to the Port Authority of Guam's Board of Directors.
- IV. Port Authority of Guam's Harbor Rules and Regulations
- V. Bill 160: An Act to Amend §22958 of Article 10, Chapter 22 of Title 5 of the Guam Code Annotated, and "Exhibit B" Added in Public Law 24-11, Relative to Supporting our Visitor Industry by Revitalizing Southern Tumon Bay
- VI. Bill 193: An Act to Amend Section 2 of Public Law 24-221, Relative to the Terms and Conditions of the Issuance of General Revenue Bonds by the A.B. WonPat Guam International Airport Authority.
- VII. Remarks
- VIII. Adjournment

Committee on
Tourism, Transportation
87 Fronomic Development

# TESTIMONY SIGN OIN SHEET

COMMITTEE ON TOURISM, TRANSPORTATION AND ECONOMIC DEVELOPMENT

Suite 15B • 777 Route 4 • Sinajana, Guam 96926 • Phones 1.671 472-3544 / 45 / 46 • Fax 1.671 472-3534

# Bill 160: An Act to Amend § 22958 of Article 10, Chapter 22 of Title 5 of the Guam Code Annotated

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# Bill 160: An Act to Amend § 22958 of Article 10, Chapter 22 of Title 5 of the Guam Code Annotated

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NAME:	ORGANIZATION:	TESTIMONY
JAM JAITAND	WB PLORES + W	OFOR OWRITTEN
CONTACT: 647 9233	MAILING ADDRESS:	OAGAINST ORAL
NAME:	ORGANIZATION:	TESTIMONY
JOE GOTIERREZ	Dept of Public Wash	OFOR OWRITTEN
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NAME:	ORGANIZATION:	TESTIMONY
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#### Ikunumihan Guahan

**Lieutenant Governor** Madeleine Z. Bordallo

**Governor**Carl T.C. Gutierrez

#### October 3, 2001

Testimony of Mr. Edward Untalan
Administrator
Guam Economic Development Authority
On Bill No. 160

I would like to thank Senator Camacho and the members of the Committee on Tourism, Transportation and Economic Development for the opportunity to provide testimony today on Bill No. 160, which was introduced by Senators Camacho and Ada. Bill No. 160 "AN ACT TO AMEND SECTION 22958 OF ARTICLE 10, CHAPTER 22 OF TITLE 5 OF THE GUAM CODE ANNOTATED, AND "EXHIBIT B" ADDED IN P.L. 24-111, RELATIVE TO SUPPORTING OUR VISITOR INDUSTRY BY REVITALIZING SOUTHERN TUMON BAY."

The Guam Economic Development Authority (GEDA) highly commends the intent of Bill No. 160 which in effect, "intends to provide flexibility to allow money to be transferred between some projects and to amend the project listing to include other important needs..." GEDA concurs with the legislation's assertion that, "further amendments are necessary to ensure that the Tumon Redevelopment's Phase II is completed." We agree that the priority and cost of the originally listed projects have changed since the issuance of the Limited Obligation Infrastructure Improvement Bonds, 1997 Series A and that Bill 160's goal is well founded in providing for a mechanism to effectuate these vitally needed amendments.

This measure comes at a very critical period as Guam's economy has suffered a prolonged and serious downturn. The end result of Bill No. 160 should result in the infusion of approximately \$38 Million dollars into Guam's economy, centered primarily in the construction and related services sector which have been severely impacted directly by the downturn in the economy.

In closing, GEDA wholeheartedly endorses passage of Bill No. 160 and stands ready to support any and all necessary efforts in order to see this through. I would again like to thank the members of the Committee on Tourism, Transportation and Economic Development for the opportunity to provide testimony today. Thank you.



#### GUAM HOTEL & RESTAURANT ASSOCIATION.

SUITE 101, 643 CHALAN SAN ANTONIO • TAMUNING, GUAM 96911 PO. BOX 8565 • TAMUNING, GUAM 96931 TEL: (671) 649-1447 • FAX: (671) 649-8565 E-Madi ghra@ghta.org • Website: www.ghta.org ,

October 6, 2001

Honorable Felix P. Camacho Chairman Committee on Tourism, Transportation and Economic Development Twenty-Sixth Guam Legislature Suite 15B 777 Route 4 Sinajana, Guam 96926

Re: Testimony on Bill No. 160 - Relative to Supporting our Visitor Indu try by Revitalizing Southern Tumon Bay

Hafa Adai Mr. Chairman:

On behalf of the board of directors and members of the Guam Hotel & Restaurant Association, I would like to extend our full support of the passage of Bill No. 160, Relative to Supporting our Visitor Industry by Revitalizing Southern Turn on Fay.

We want to thank you personally for the leadership you and your Committee has shown in this matter and for including members of GHRA in the discussions of formulating Bill No. 160 prior to its introduction. We believe that the provisions outlined in this bill are necessary to assure the timely completion of this long awaited project as it gives the financial flexibility necessary to deal with some of the uncertainties related to the construction activities, without jeopardizing required controls and accountability related to expenditures.

Further, particularly during these tough economic times, it is imperative that we move forward in allowing the construction activity to occur as soon as possible to that new monies can circulate throughout Guam's economy.

We look forward to the Legislature's swift action on Bill No. 160 and we thank you again for your continued support of the hospitality industry.

Senscramente,

DAVIDB. UXBINGCC President

Cc: Board of Directors

#### **UBS PaineWebber Inc.**

Municipal Securities Group 777 South Figueroa Street 50<sup>th</sup> Floor Los Angeles, California 90017

213-253-5400 213-253-5402 (fax)

October 1, 2001

Sincerely,

To the Honorable Members of the Committee on Tourism, Transportation, and Economic Development Liheslaturan Guahan

Re: Bill Nos. 160 and 193 (LS)

On behalf of UBS PaineWebber Inc., we are writing in support of Bill Nos. 160 and 193. The bills provide the necessary flexibility for the Guam International Airport Authority to advance refund certain of the Authority's outstanding bonds, and to issue additional revenue bonds to expand the airport's capabilities. The A.B. Won Pat Guam International Airport offers many compelling advantages to regional passenger carriers and cargo companies, many of whom may require the extended runway capacity and terminal improvements cited in the proposed Bill 193.

Furthermore, the current interest rate environment is very favorable for refinancing outstanding debt and issuing new municipal bonds. In fact, today's long-term interest rates are almost at historic lows, and short-term rates are approaching 2.00%. It is our expectation that the Federal Reserve will cut the Federal Funds rate (currently at 3.00%) by at least another one-quarter of one percent (0.25%) tomorrow and by as much as another three-quarters of one percent (0.75%) by year-end. Our projections are based on the continuing weakness in the U.S. and many key economies internationally - including Japan. Not surprisingly, the events of September 11<sup>th</sup> have further exacerbated the problems in the U.S. and other major world economies.

Given the favorable interest rate outlook, which offers the potential to achieve attractive savings from the refunding of existing bonds, and the opportunity to provide some stimulus to Guam's economy in the near-term, we recommend the timely passage of both bills.

/s/	<u>/s/</u>
Frank X. Lauterbur	James E. Scott
Director	Director

# MINA'BENTE SAIS NA LIHESLATURAN GUÅHAN 2001 (FIRST) Regular Session

Bill No.	160	(COR)
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F. P. Camacho J T.C. Ada 3 0

AN ACT TO AMEND §22958 OF ARTICLE 10, CHAPTER 22 OF TITLE 5 OF THE GUAM CODE ANNOTATED, AND "EXHIBIT B" ADDED IN P.L. 24-111, RELATIVE TO SUPPORTING OUR VISITOR INDUSTRY BY REVITALIZING SOUTHERN TUMON BAY.

#### BE IT ENACTED BY THE PEOPLE OF GUAM:

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improvements to the Tumon area; this law was amended by Public Law 24-111

and again by Public Law 24-290. At this time, I Liheslaturan Guåhan finds that

- 1 further amendments are necessary to ensure that the Tumon Redevelopment's
- 2 Phase II is completed. Without these amendments, some portions of the Phase II
- 3 projects may be underfunded, compromising the intent of the original law by
- 4 providing improvements to only half of the tourism center.
- 5 I Liheslaturan Guåhan therefore intends to provide flexibility to allow money
- 6 to be transferred between some projects and to amend the project listing to
- 7 include other important needs, such as the shift of a sewage force main that
- 8 currently lies beneath a privately owned building.
- 9 Section 2. Section 22958 of Article 10, Chapter 22 of Title 5 of the Guam
- 10 Code Annotated is hereby amended to read as follows:
- "Section 22958. Infrastructure Improvement Projects. The
- proceeds of the new money bonds issued under this Article are
- hereby appropriated for the purposes of implementing the
- infrastructure improvement projects contained in the attachment
- marked 'Exhibit B' and made part of this act. The breakdown of
- funding amounts for each project listed in 'Exhibit B' may be
- adjusted to meet the goals of the overall project, as long as the
- conditions listed in Item 15 are met."
- Section 3. Item 1 of "Exhibit B," attachment to Section 22958 of Article
- 20 10, Chapter 22 of Title 5 of the Guam Code Annotated, is hereby amended to read
- 21 as follows:
- 22 "1. For the acquisition and construction of the Gun Beach Fafai
- Wastewater System \$5,400,000.
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- 25 private building at the intersection of Happy Landing Road and San
- 26 Vitores. \$1,100,000"

1	Section 4. Item 12 of "Exhibit B," attachment to Section 22958 of Article
2	10, Chapter 22 of Title 5 of the Guam Code Annotated is hereby amended to read
3	as follows:
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5	Vitores Blvd. off-site infrastructure work & related work. \$5,000,000
6	
7	Based on Guam's Comprehensive Storm Drainage Study, three (3) possible
8	alternatives were outlined as recommendations to resolve Tumon's storm
9	drainage problems. The recommendation of an ocean outfall, through
10	Horizontal Drilling, although highest in cost, provides for a long-term
11	resolution to the flooding problems on San Vitores Road and should be
12	included in the Project's overall budget. Construction of the outfall should
13	be included in the Phase I effort of the project to address the area's storm
14	drain problems at the earliest possible time.
15	
16	Any sum that is surplus from any of the projects and additional funds
17	generated from the interest of this funding source will be incorporated
18	into the funds required to complete the outfall project."
19	Section 5. A new Item 14 is hereby added to "Exhibit B," attachment to
20	Section 22958 of Article 10, Chapter 22 of Title 5 of the Guam Code Annotated:
21	"14. Funds to cover shortfalls in Items (1) through (13) \$4,300,000
22	Any sum that is surplus from any of the projects, and any
<b>2</b> 3	additional funds generated from the interest of this funding
24	source, shall also be used to cover shortfalls in items (1) through
25	(13)."

**Section 6.** A new Item 15 is hereby *added* to "Exhibit B," attachment to Section 22958 of Article 10, Chapter 22 of Title 5 of the Guam Code Annotated:

- "15. To the extent that any of the bond proceeds are not required for the projects listed in Items (1) through (13) of Exhibit B, the Department of Public Works may transfer funds between projects, even if projects are not complete, as long as the following conditions are met:
  - a. The department receives concurrence from the Guam Waterworks Authority for any water-related projects;
  - b. Utility upgrades, including creation of underground power systems and improvements to drainage, water and sewage systems, are to be given priority at all times over beautification projects; and
  - c. The department notifies *I Liheslaturan Guåhan* of the proposed transfers *prior* to any actual transfer of funds. Such transfers are considered *approved* unless a formal objection to the transfer is made by the Speaker within ten (10) working days of the notification."

Section 7. Severability. If any provision of this Law or its application to any person or circumstance is found to be invalid or contrary to law, such invalidity shall *not* affect other provisions or applications of this Law which can be given effect without the invalid provisions or application, and to this end the provisions of this Law are severable.